



Report of the Cabinet Member for Environment & Infrastructure Management

Cabinet – 19 September 2019

Financial Procedure Rule 7 – Local Transport Fund, Local Transport Network Fund & Active Travel Fund Capital Grants 2019/20

Purpose:	<p>To confirm the outcome of the bid for Local Transport Fund (LTF), Local Transport Network Fund (LTNF) and Active Travel Fund (ATF) monies and seek approval for expenditure on the associated projects in 2019/20.</p> <p>To comply with Financial Procedure Rule No. 7 (Capital Programming and Appraisals): to commit and authorise schemes in the Capital Programme.</p>
Policy Framework:	Local Transport Plan 2015 – 2020
Consultation:	Access to Services, Finance, Legal.
Recommendation(s):	<p>It is recommended that:</p> <ol style="list-style-type: none">1) the LTF, LTNF & ATF schemes, together with their financial implications, are approved.
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1.0 Introduction / Background

- 1.1 A funding bid for the Local Transport Fund, Local Transport Network Fund and Active Travel Fund (LTF, LTNF and ATF) was originally submitted to the Welsh Government on 18th January 2019 in accordance with guidance from the Welsh Government. The funding bid was ultimately approved by the External Funding Panel and the Council was successful in securing £4.503million for the development and delivery of seven schemes.
- 1.2 The guidance stated that there was a total funding pot of £20 million for the Active Travel Fund, £27 million for the Local Transport Fund and £4 million for the Local Transport Network Fund in 2019/20. This funding is available to all Welsh Local Authorities. The Welsh Government elected not to set a maximum value for each scheme, but rather elected to set a banded scoring criteria, with higher values attracting a lower point allocation. Whilst match funding is not a requirement of the funding bids, it was made clear that those schemes that benefited from match funding would be more likely to receive an allocation.
- 1.3 The City & County of Swansea submitted bids totalling £16.859million, and the Welsh Government ultimately awarded funding amounting to £4.503 million for FY2019/20.
- 1.4 This report seeks approval to commit these funds and the match funding offered to the capital programme in accordance with the Financial Procedure Rules.

2.0 Submitted Bids

- 2.1 A total of £16.859million was bid for by the City & County of Swansea, and the Welsh Government has subsequently allocated £4.503million for the delivery of seven schemes with LTF, LTNF and ATF in 2019/20. The bid and the successful funding allocation are shown in the tables below.

Table One – Summary of Bids for LTF, LTNF & ATF 2019/20

Fund		Total Bid (£k)	Match funding (£k)	Total project cost (£k)
LTF	South West Wales Metro	727	0	727
LTF	Baldwins Bridge	3000	0	3000
LTF	Broadway Interchange	750	100	850
LTF	EV Charging	494	0	494
LTF	Dyfatty Junction Improvements	812	0	812
LTNF	Phase 2b - Strategic Bus Corridors	461	0	461
LTNF	Phase 3 - Strategic Bus Corridors	721	0	721

ATF	STRATEGIC - Northern Strategic	1714	0	1714
ATF	<i>A48 Link</i>	1009	0	1009
ATF	<i>Kingsbridge Link</i>	625	0	625
ATF	<i>DVLA to Morriston Hospital (Development)</i>	25	0	25
ATF	<i>Penllergaer to Gorseinon (Development)</i>	55	0	55
ATF	STRATEGIC - Clyne Valley Links	3011	1209	4220
ATF	<i>Swansea Central Bridge</i>	1229	1209	2438
ATF	<i>Blackpill to Killay</i>	609	0	609
ATF	<i>Killay to Dunvant</i>	283	0	283
ATF	<i>Dunvant to Gowerton</i>	314	0	314
ATF	<i>Ridgeway Access Link</i>	346	0	346
ATF	<i>Pontarddulais Link (Development)</i>	190	0	190
ATF	<i>Blackpill Bridge (Development)</i>	40	0	40
ATF	LOCAL - City Centre	3984	0	3984
ATF	<i>Gors Avenue Shared Use Path</i>	708	0	708
ATF	<i>Townhill Northern Link</i>	825	0	825
ATF	<i>Cockett Road Link</i>	492	0	492
ATF	<i>Rosehill Quarry Link</i>	523	0	523
ATF	<i>Townhill Road</i>	265	0	265
ATF	<i>Penlan Crescent, Glanmor Avenue & Ffynone Link</i>	111	0	111
ATF	<i>St. Helens Shared Use Path Extension</i>	93	0	93
ATF	<i>Walter Road and Sketty Road Cycle Lanes</i>	191	0	191
ATF	<i>Sandfields Link</i>	87	0	87
ATF	<i>Mayhill Link</i>	689	0	689
ATF	LOCAL - Loughor Estuary Links	1186	0	1186
ATF	<i>North Gower Trail</i>	47	0	47
ATF	<i>Loughor Estuary Active Travel Improvements</i>	35	0	35
ATF	<i>Penyrheol Link</i>	245	0	245
ATF	<i>Northern Estuary Link</i>	720	0	720
ATF	<i>Grovesend Link</i>	139	0	139
	Total	16860	1309	18169

Table Two – Summary of Allocations for LTF, LTNF & ATF 2019/20

Fund		Total Bid (£k)	Match funding (£k)	Total project cost (£k)
LTF	South West Wales Metro	432	0	432
LTF	Broadway Interchange	750	100	850
LTF	EV Charging	89	0	89
LTNF				
LTNF	Phase 2b - Strategic Bus Corridors	461	0	461
ATF				
ATF	Core ATF Allocation	533	0	533
STRATEGIC - Northern Strategic				
ATF	<i>Kingsbridge Link</i>	625	0	625
ATF	<i>DVLA to Morriston Hospital (Development)</i>	25	0	25
ATF	<i>Penllergaer to Gorseinon (Development)</i>	55	0	55
LOCAL - City Centre				
ATF	<i>Gors Avenue Shared Use Path</i>	708	0	708
ATF	<i>Townhill Northern Link</i>	825	0	825
Total		4503	100	4603

3.0 Details of Schemes - LTF

3.1 The projects approved for funding from the Local Transport Fund 2019/20 are summarised below.

3.2 South West Wales Metro – The Welsh Government has allocated £432k to continue the strategies and development work for the South West Wales Metro. The City & County of Swansea is acting as the lead delivery partner on a scheme, which has regional significance and is pleased to be working in close partnership with Neath Port Talbot County Borough Council, Carmarthenshire County Council and Pembrokeshire County Council. The South West Wales Metro is expected to provide a transport system that will be imperative to the delivery of the City Region’s aims, objectives and strategic projects.

- 3.3 The allocation of this funding for 2019/20 will build on the work of the previous year to add further detail and vision in the development of a South West Wales Metro for Swansea and its neighbouring Local Authorities.
- 3.4 The £432,000 will fund the delivery of the following elements:
- Project Coordination
 - Rail Business Cases
 - Walking and Cycling Strategy
 - Regional Travel Pattern Survey
- 3.5 Broadway Interchange – This scheme has been awarded £750k for delivery of this scheme in 2019/20.
- 3.6 This interchange has been identified as a key route in the west of Swansea which experiences high levels of congestion successively throughout the day. It is proposed that the junction be redesigned to ease congestion, introduce active travel accessibility, increase capacity and improve public transport journey time reliability and efficiency.
- 3.7 The scheme has previously been awarded funding from the Local Transport Fund and Local Transport Network Fund to complete a feasibility study and detailed design.
- 3.8 This grant funding will progress this project from design to delivery and will be completed in 2019/20.
- 3.9 EV Charging Infrastructure (Phase 1) – A bid of £494k was submitted in January 2019, to seek funding for Phase 1. The Welsh Government subsequently allocated £89k to the provision of charging infrastructure in parking interchanges.
- 3.10 This funding will partly fulfil a small proportion of the proposed first phase of delivery, through the installation of electric vehicle charge points in parking interchanges throughout the City and County of Swansea.
- 3.11 **Details of Schemes- LTNF**
- 3.12 Strategic Bus Corridors – The Welsh Government has allocated £461k to continue the excellent work that began in 2018/19 to improve bus corridors on some of the busiest routes around Swansea.
- 3.13 Funding has been allocated to deliver a suite of improvements; at bus hub interchanges, in Gowerton where bus access amendments will be made, at Kings Road in Swansea for a bus gate as well as improvements to Swansea City Bus Station.

3.14 **Details of Schemes- ATF**

- 3.15 Core ATF Allocation – The Welsh Government reserved a proportion of the available funds for Active Travel this year, for the pro-rata distribution to all Local Authorities in Wales. A grant allocation was subsequently issued by the Welsh Government for £533k.
- 3.16 This grant allocation will allow the authority to undertake; feasibility, survey and design work from INM schemes, consultation and engagement, promotion and minor infrastructure improvements subject to separate Welsh Government review and approval.
- 3.17 Swansea Northern Strategic – The Welsh Government has allocated £705k for the delivery of one scheme and the design of a further two in service of the Active Travel (Wales) Act. The schemes are summarised below:
- 3.18 *Kingsbridge Link* – This funding will fund the construction of this 1.4km route providing an off-road connection between Gowerton and Kingsbridge for the communities of Kingsbridge, Gorseinon and Grovesend which will link to the National Cycle Network Route 4.
- 3.19 *DVLA to Morriston Hospital (For Development Only)* – This funding will enable the design of this route. The route would connect two of the largest employers in the City and County of Swansea to the existing off-road network.
- 3.20 *Penllergaer to Gorseinon Link (For Development Only)* – The feasibility of this proposed route will be established with the funding allocated. It is anticipated that subject to establishing the feasibility of the route, that it will link the community of Penllergaer with the existing provision in Gorseinon.
- 3.21 City Centre Links – The Welsh Government has allocated £1.533m for the delivery of two substantial schemes to provide off-road connections to the community of Townhill to the existing off-road network for walking and cycling. Details of the individual schemes to be constructed in 2019/20 are listed below:
- 3.22 *Gors Avenue Shared Use Path* – This 3.16km shared use path will provide a spine route for an access tributary linking with the Cwm Road Shared Use Path, which was completed in 2017/18. The route will provide safe, off-road connectivity for pedestrians and cyclists in an area which does not currently benefit from this type of dedicated infrastructure. Local residents will also benefit from the improvements which will stretch through the main corridor of the community, serving the adjacent primary school (Gors Community School) and local amenities.

3.23 *Townhill Northern Link* – This 1.46km route will provide an important route connecting the community of Townhill to Carmarthen Road, which serves as an arterial route into the city centre. Pedestrian users of this path can also benefit from the frequent public transport services which operate on this corridor. A major proportion of this route will provide access to the communities at the highest point of Townhill, providing good quality walking and cycling infrastructure to enable otherwise difficult journeys with the challenging topography that is present in this area. Switchbacks will be created through the middle section of this route to alleviate the steep incline that is only accessed through the use of steps at present to provide an accessible route for both pedestrians and cyclists.

4.0 Equality and Engagement Implications

4.1 The Council is subject to the Public Sector Equality Duty (Wales) and must, in the exercise of their functions, have due regard to the need to:

- Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act.
- Advance equality of opportunity between people who share a protected characteristic and those who do not.
- Foster good relations between people who share a protected characteristic and those who do not.

4.2 Our Equality Impact Assessment process ensures that we have paid regard to the above.

4.3 An Equality Impact Assessment Screening Form has been completed. The outcome of the Assessment is that full Equality Impact Assessments will be required if these schemes are progressed.

4.4 All schemes will be designed in accordance with the national design guidance and will be compliant with the Equality Act 2010.

5.0 Financial Implications

5.1 The schemes described in this report, rely upon the Local Transport Fund, Local Transport Network Fund and Active Travel Fund to provide grant funding to secure their delivery.

5.2 The majority of schemes are 100% reliant upon grant to secure their delivery, but one scheme also includes a match fund element which will be required to achieve full spend.

5.3 Broadway Interchange – Local Transport Fund: £10k has been secured from the Gower College, Ty Coch development by means of S106. This funding has been transferred to Swansea Council and is available to match fund this project. The remaining £90k match fund contribution will be funded from residual capital funds from former Highways & Transportation projects.

5.4 Claims are to be made to the Welsh Government on a quarterly basis. The grant must be claimed in full by 31 March 2020 otherwise it will be lost.

5.5 Any revenue costs arising from capital schemes will be met by existing revenue budgets.

6.0 Staffing / IT Implications

6.1 There are none.

7.0 Legal / Procurement Implications

7.1 When delivering Transport Schemes, compliance will be required with the relevant Highways and Transport Act measure and guidelines. The Active Travel (Wales) Act 2013 puts an obligation on local authorities to provide walking and cycling infrastructure.

7.2 It will be necessary to ensure that all terms and conditions attached to external grant funding are complied with and that the Council's Financial Procedure Rules Regarding Grant Applications and Acceptances are followed.

7.3 Land agreements whether by purchase or lease should be in place prior to the commencement of scheme construction and delivery.

7.4 Planning Consent may be required for the following schemes:

- a. Active Travel Scheme Development: works to deliver the active travel schemes may require land purchase and planning consent where the works fall outside of the permitted development regulations and Council land ownership.
- b. Strategic Bus Corridors: The vast majority of this scheme involves changes to the highway network and as such would fall under permitted development and would not therefore require a planning application. The scheme may however require planning applications where bus shelters are installed at new sites, particularly those that will host advertising panels. Planning Permission will therefore be sought as appropriate.

7.5 Separate legal advice will need to be sought regarding any contract and procurement issues relevant to the schemes.

Background Papers: Local Transport Fund, Local Transport Network Fund and Active Travel Fund Bid Documents

Appendices:

Appendix A – South West Wales Metro Financial Summary

Appendix B – Broadway Interchange Financial Summary

Appendix C – EV Charging Infrastructure (Phase 1) Financial Summary

Appendix D – Strategic Bus Corridors (Phase 2b) Financial Summary

Appendix E – Core ATF Allocation Financial Summary
Appendix F – Strategic – Kingsbridge Link Financial Summary
Appendix G – Strategic – DVLA to Morrision Hospital (Development)
Appendix H – Strategic – Penllergaer to Gorseinon (Development)
Appendix I – Local – Gors Avenue Shared Use Path Financial Summary
Appendix J – Local – Townhill Northern Link Financial Summary

APPENDIX A – SOUTH WEST WALES METRO FINANCIAL SUMMARY

Portfolio: PLACE

Service : HIGHWAYS

Scheme : LTF – SOUTH WEST WALES METRO

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Business Cases & Resource	237				237
Strategy & Survey	195				195
EXPENDITURE	432				432
<u>Financing</u>					
LTF grant	432				432
FINANCING	432				432

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
	) To be met from existing budgets				0
Maintenance Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0

APPENDIX B – BROADWAY INTERCHANGE FINANCIAL SUMMARY

Portfolio: PLACE
Service : HIGHWAYS
Scheme : LTF – BROADWAY INTERCHANGE

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Works	815				815
Fees	35				35
EXPENDITURE	850				850
<u>Financing</u>					
LTF grant	750				750
S106	10				10
Residual Highway Project Funding	90				90
FINANCING	850				850

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
Maintenance	) To be met from existing budgets				0
Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0

**APPENDIX C – ELECTRIC VEHICLE CHARGING INFRASTRUCTURE
(PHASE 1) FINANCIAL SUMMARY**

Portfolio: PLACE
Service : HIGHWAYS
LTF – ELECTRIC VEHICLE CHARGING
Scheme : INFRASTRUCTURE (PHASE 1)

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Works	80.5				80.5
Fees	8.5				8.5
EXPENDITURE	89				89
<u>Financing</u>					
LTF grant	89				89
FINANCING	89				89

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
	) To be met from existing budgets				0
Maintenance	)				0
Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0

APPENDIX D – STRATEGIC BUS CORRIDORS FINANCIAL SUMMARY

Portfolio: PLACE

Service : HIGHWAYS

Scheme : LTNF – STRATEGIC BUS CORRIDORS (PHASE 2B)

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Works	444.5				444.5
Fees	16.5				16.5
EXPENDITURE	461				461
<u>Financing</u>					
LTNF grant	461				461
FINANCING	461				461

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
Maintenance	) To be met from existing budgets				0
Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0

APPENDIX E – CORE ATF ALLOCATION FINANCIAL SUMMARY

Portfolio: PLACE

Service : HIGHWAYS

Scheme : ATF – CORE ATF ALLOCATION

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Design	306.5				306.5
Land Purchase	50				50
Minor Works	176.5				176.5
EXPENDITURE	533				533
<u>Financing</u>					
ATF grant	533				533
FINANCING	533				533

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
Maintenance	) To be met from existing budgets				0
Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0

APPENDIX F – STRATEGIC – KINGSBRIDGE LINK FINANCAL SUMMARY

Portfolio: PLACE

Service : HIGHWAYS

Scheme : ATF – STRATEGIC – KINGSBRIDGE LINK

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Works	595				595
Fees	30				30
EXPENDITURE	625				625
<u>Financing</u>					
ATF grant	625				625
FINANCING	625				625

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
	) To be met from existing budgets				0
Maintenance	)				0
Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0

APPENDIX G – STRATEGIC – DVLA TO MORRISTON HOSPITAL FINANCIAL SUMMARY

Portfolio: PLACE
Service : HIGHWAYS
Scheme : ATF – STRATEGIC – DVLA TO MORRISTON HOSPITAL

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Fees	25				25
EXPENDITURE	25				25
<u>Financing</u>					
ATF grant	25				25
FINANCING	25				25

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
	) To be met from existing budgets				0
Maintenance	)				0
Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0

APPENDIX H – STRATEGIC – PENLLERGAER TO GORSEINON FINANCIAL SUMMARY

Portfolio: PLACE
Service : HIGHWAYS
Scheme : ATF – STRATEGIC – PENLLERGAER TO GORSEINON

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Fees	55				55
EXPENDITURE	55				55
<u>Financing</u>					
ATF grant	55				55
FINANCING	55				55

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
	) To be met from existing budgets				0
Maintenance	)				0
Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0

APPENDIX I – LOCAL – GORS AVENUE SHARED USE PATH FINANCIAL SUMMARY

Portfolio: PLACE

Service : HIGHWAYS

Scheme : ATF – LOCAL – GORS AVENUE SHARED USE PATH

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Works	683				683
Fees	25				25
EXPENDITURE	708				708
<u>Financing</u>					
ATF grant	708				708
FINANCING	708				708

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
Maintenance	) To be met from existing budgets				0
Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0

APPENDIX J – LOCAL – TOWNHILL NORTHERN LINK FINANCIAL SUMMARY

Portfolio: PLACE

Service : HIGHWAYS

Scheme : ATF – LOCAL – TOWNHILL NORTHERN LINK

<u>1. CAPITAL COSTS</u>	2019/20 £'000				TOTAL £'000
<u>Expenditure</u>					
Works	780				780
Fees	45				45
EXPENDITURE	825				825
<u>Financing</u>					
ATF grant	825				825
FINANCING	825				825

<u>2. REVENUE COSTS</u>	2019/20 £'000				FULL YEAR £'000
<u>Service Controlled - Expenditure</u>					
Employees	)				0
	) To be met from existing budgets				0
Maintenance	)				0
Equipment	)				0
Administration	)				0
NET EXPENDITURE	0	0	0	0	0